

Message Text

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ACTION SS-25

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C O N F I D E N T I A L MONTEVIDEO 0328

EXDIS

E.O. 11652: GDS
TAGS: OAS, SHUM, UY
SUBJ: GOU SPECIAL MISSION TO NEGOTIATE WITH IAHRC

FOR USOAS AMB. MCGEE

REF: (A) STATE 021437 (B) TELECON JAN 26 AMBASSADOR/MC GEE/
MC NEIL (C) MONTEVIDEO 0323 (D) MONTEVIDEO 0327

1. I MET WITH AIR FORCE BRIG. BORAD EVENING JAN. 26 AND AFTERNOON JAN. 27 AFTER REF TELECON. AT THE FIRST MEETING I ADVISED HIM OF THE SNAFU ON THE VOTE AND OF ROCA'S REFUSAL TO REQUEST A POSTPONEMENT. BORAD WAS VISIBLY ANNOYED AND SAID HE HAD FEARED THAT EITHER FONMIN ROVIRA OF ROCA WOULD TRY TO DO SOMETHING LIKE THAT, AND THAT HE HAD CALLED GEN. QUIEROLO SEPARATELY TO ENSURE THAT THE LATTER WOULD KEEP ROCA IN LINE. BUT HE REALIZED THAT TIME WAS VERY SHORT AND QUIEROLO MAY NOT HAVE BEEN ABLE TO CONTACT ROCA. HE STATED CATEGORICALLY THAT FONMIN ROVIRA WAS ORDERED BY THE CINCS TO INSTRUCT ROCA TO REQUEST A DELAY.

2. I URGED ON HIM AT THE FIRST MEETING THAT HE MAKE ARRANGEMENTS WITH THE OTHER MEMBERS OF THE DELEGATION TO GET TO WASHINGTON IN TIME TO BEGIN MEETINGS WITH
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THE IAHRC ON MONDAY MORNING. ALTHOUGH THE IAHRC WAS MEETING IN CARACAS, I SAID THE GOU DELEGATION COULD AT LEAST BEGIN PRELIMINARY TALKS WITH AMBASSADOR GORI. HE SAID HE WOULD MOVE FAST TO GET AUTHORIZATION FOR HIS DELEGATION AND BE BACK TO ME.

3. TODAY, JANUARY 27, DURING AN EXTENDED CONVERSATION,

BORAD TOLD ME THAT HIS DELEGATION WOULD LEAVE ON SATURDAY (TRAVEL PLANS REFTEL :) AND BE PREPARED TO MEET WITH GORI OR ANY OTHER MEMBERS OF THE IAHRG BEGINNING ON MONDAY MORNING. IN ADDITION TO HIMSELF (BRIG. GEN. JORGE BORAD), HE WILL BE ACCOMPANIED BY FEDERICO GARCIA CAPURRO (CURRENTLY A MEMBER OF THE COUNCIL OF STATE AND FORMERLY A GOU REPRESENTATIVE OF UNESCO) AND MATEO MARQUES SERE (ROCA'S PREDECESSOR AT THE OAS). (BIOS REFTEL(D)) BORAD SAID HE WOULD LIKE TO MEET WITH AMBASSADOR MC GEE AND MESSRS. TRAGEN AND MC NEIL, WITHOUT THE PRESENCE OF ROCA, SOMETIME DURING THE AFTERNOON OF SUNDAY. HE IS VERY INTERESTED IN GETTING A FILL-IN ON THE ENVIRONMENT AND CURRENT STATE OF PLAY IN THE OAS. HE WILL ALSO BE SEEKING COUNSEL ON THE NEGOTIATIONS WITH THE IAHRG. BORAD SAID HE HAS FULL AUTHORITY TO ACT AS HEAD OF DELEGATION AND THAT ORDERS HAVE BEEN SENT TO WASHINGTON MAKING CLEAR THAT ROCA WILL TAKE DIRECTION FROM BORAD DURING THE PRESENCE OF THE DELEGATION IN WASHINGTON. (FYI BORAD TOLD ME THAT "SOME HEADS WILL ROLL" BECAUSE OF THE MIXUP IN INSTRUCTIONS TO ROCA.)

4. I THINK YOU WILL FIND BORAD AN OPEN AND ABLE HEAD OF DELEGATION AND SOMEONE WITH WHOM YOU CAN CONFER WITH FULL CONFIDENCE. HE IS ONE OF THE MORE INTELLIGENT, MODERATE ELEMENTS WITHIN THE ARMED FORCES, AND ONE OF THE PRINCIPAL FIGURES IN CHANGING THE GOU APPROACH ON THE IAHRG
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ISSUE. HE WANTS VERY MUCH TO REACH ACCORD WITH THE IAHRG AND TO USE IT AS A FIRST STEP IN IMPROVING THE GOU'S INTERNATIONAL POLITICAL POSITION AND ITS RELATIONS WITH THE USG. HE IS VERY TROUBLED BY THE SHORT TIME FUSE HE IS WORKING WITH, BUT ALSO RECOGNIZES THAT NEGOTIATION UNDER THE GUN WILL AVOID THE KINDS OF ROADBLOCKS THE HARDLINERS HERE WOULD BE EXPECTED TO THROW IN THE PATH OF A NEGOTIATIONS IF OFFERED THE OPPORTUNITY. ON THE OTHER HAND HE HAS TO COME BACK WITH A PACKAGE WHICH HE CAN PRESENT AS ADVANCING GOU'S SELF-INTEREST AND WHICH HE CAN DEFEND AGAINST THE INEVITABLE ATTACKS FROM THE FAR RIGHT. HE IS STRONG WILLED, DECISIVE, AND CAN BE EXPECTED TO FIGHT HARD TO DEFEND HIS POSITION. AT THE SAME TIME, HE IS ONE OF THE MOST POLITICALLY SENSITIVE OF THE MILITARY LEADERS HERE AND I THINK HAS THE COURAGE TO COMPROMISE. HE WILL NEED AND WILL SEEK YOUR HELP AND GUIDANCE.
PEZZULLO

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